Government Study Committee

2018 Annual Town Meeting



Authorized by ATM 2015 to study the Town's form of government, organizational structure and General By-Laws, and present its recommendations to Town Meeting.

The Moderator appointed members:

Julia Adams

Eugene Blanchard

Alex Chin

Susan Curtis (resigned 2017)

Martin Desmery (resigned 2017)

Theodore Flynn

Kathleen Glynn

Gay Shanahan (Chair)

John Tuffy (resigned 2016)

Anne Ward



The GSC met in open session to determine a workflow and to gather input via a resident survey, interviews with town and state officials, a public forum and a review of best practices.

The GSC presented interim reports at ATM 2016 and 2017 and has made its final report available to the public through the *Clipper*, a public forum, the town website, and ATM 2018.

The GSC recommendations include:

- 1. Non-substantive General By-Law revisions (Art. 20)
- 2. Increasing the Moderator's term (Art. 21)
- 3. Amending the procedure for reconsideration (Art. 22)
- 4. Changing the appointing authority for the Town Planner (Art. 23)
- 5. Establishing an Audit Committee (Art. 24)
- 6. Prohibiting the holding of dual offices (Art. 25)
- 7. Permitting payment plans for tax title properties (Art. 26)
- 8. Denying licenses for failure to pay taxes (Art. 27)
- 9. Disbanding the Personnel Board (Art. 28)

Other Recommendations:

- Keep Open Town Meeting
- Consider a later date for ATM in 1-3 years
- Continue with Electronic Balloting at ATM
- Do not pursue a recall provision
- Maintain the BoS at 3 members
- Monitor health insurance options/Trust Fund
- Determine process for major building projects
- Establish an IT Steering Committee

Article 20 General By-Law Revisions

<u>General By-Law Revisions</u> are nonsubstantive and have been reviewed by Town Counsel (former and current).

Revisions showing all deletions and additions are on file with the Town Clerk.

Article 21: Increase the Moderator's Term

An amendment to increase the Moderator's term of office from 1 year to 3 years

- State law permits 3-year terms
- All other elected officials have multi-year terms
- Annual campaign expense and effort can be a burden

Article 22: Reconsideration

- Rarely used for its intended purpose, which is to re-vote an article based on *new information*
- Has been used to "freeze" a vote or to overturn a vote without notice or new information
- Amendment requires new, factual information to be provided to the Moderator for a motion to reconsider

Article 23: Town Planner Appointing Authority

- Amends the appointing authority of the Town Planner from the Planning Board to the Town Manager
- Town Planner works with multiple boards and committees and is currently supervised day-today by the Town Manager
- Planning Board retains an advisory role

Article 24: Audit Committee

- Proposed By-law establishes an Audit Committee to assist BoS with oversight of the annual audit process and the system of internal financial controls
- Audit Committee will consist of 2 Finance
 Committee members and 1 Fiscal Advisory
 Committee member

Article 25: Prohibition on Holding Dual Offices

- No current town employee can also hold elective office
- Takes effect July 1, 2018

Article 26: Partial Tax Payments

 State law requires a by-law permitting partial payments for tax liens

Article 27: License Denial for Failure to Pay Taxes

- Current By-law permits the Town to deny, revoke or suspend licenses and permits for failure to pay taxes over 12 months.
- Amendment allows the Town to deny permits and licenses for non-payment of taxes for a period *less than* 12 months.

Article 28: Disband Personnel Board

- The responsibilities of the Personnel Board have been impacted by the addition of a Human Resources Director and related staff.
- HR Director oversees personnel functions for 250 Town employees, 480 school employees and 400 retirees and reports to Town Manager
- Functions of the Personnel Board and HR Director are duplicative.

Thank you.