Fiscal Advisory Committee Recommendations for Long-Term Capital Needs

Town of Duxbury Annual Town Meeting March 13, 2010

Long-Term Capital Review

Definition of Capital:

- Total purchases that exceed \$25K and have an estimated life of 3 Years or more
- Capital Funding
 - Cash Expenditures from the Annual Budget
 - Borrowing under the Levy Limit
 - Capital Expenditure Exclusion-adds to tax bill
 - Debt Exclusion-adds to tax bill

Capital Expenditure Categories

- Vehicles and Equipment
- Building Maintenance & Office Equipment
- Building Renovation / Construction

Capital Expenditure Categories

- Vehicles and Equipment
 - Ongoing review of inventory of assets
 - Estimated life for accounting and actual use
 - Estimated replacement cycle
 - Expenditures typically from Capital budget and Borrowing within the Levy Limit
 - Recommend replacement of repetitive purchases be moved to the Operating Budget

Vehicles and Equipment

3,500,000.00 3,000,000.00 2,500,000.00 1,500,000.00 1,000,000.00 500,000.00 -2011 2012 2013 2014 2015 2016 2017 2018 2019 2020 2021

Accounting Life of Vehicles

- Assumes Accounting Life— based on accounting life most equipment should be replaced immediately
- Average Expenditure of \$850K per year
- To be funded with Cash and Debt within the Levy limit

Duxbury Estimated Life versus Accounting Life



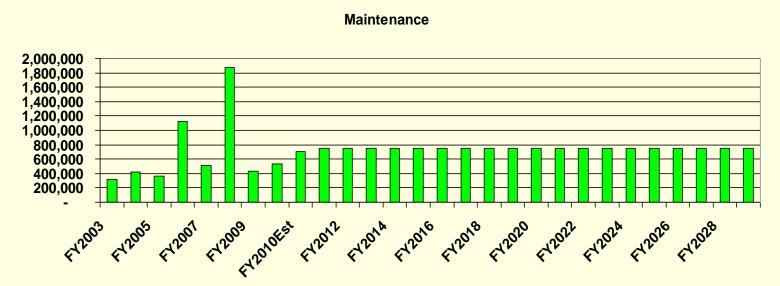
Duxbury Replacement Schedule

- Duxbury Estimated Life average annual cost of \$390K
 - assumes no accidental or emergency replacement
- Accounting Life average annual cost of \$850K
- Savings over typical replacement schedule of ~\$460K per year

Capital Expenditure Categories

- Building Maintenance and Office Equipment
 - Includes repairs to roof, carpet, flooring, furniture, computers, copiers, etc.
 - Fiscal Advisory and Finance Director are working to move these expenditures to the Operating Budget
 - Establish a Central Maintenance Budget that is shared among all town departments

Building Maintenance and Office Equipment



Actual expenditures from 2003 to 2010

- Annual average going forward \$750K per year
- Fiscal Advisory recommends this be paid from funds within the Levy Limit – Operating or Capital Budget
- Capital Expenditures are recommended only for large purchases

Capital Expenditure Categories

Buildings and Real Estate

- Inventory of Town Owned and Operated Buildings and Real Estate
- Estimated replacement schedule for the period from FY2010 to FY2029
- Expenditures will be primarily Debt Exclusions

Percy Walker Pool - \$2.2 million – Completed FY2010

- Estimated to add ~\$30.02 to Average Tax Bill in FY2011 with actual borrowing at 2.82% on 3/3/10 – original estimate of \$37
- Chandler Roof \$930K Completed FY2010
 - Estimated to add ~\$18.42 to Average Tax Bill in FY2011 with actual borrowing at 2.82% on 3/3/10 – original estimate of ~\$19
 - School Study \$200K Completed FY2010
 - Estimated to add ~\$15.39 to Average Tax Bill in FY2011 with actual borrowing at 2.82% on 3/3/10 for 2 years – original estimate of ~\$10 for 4 years

Fire Station Renovation - \$4.5 million

- \$292K Design in FY2011
- Finance in FY2013 @ 2.5% (Estimated to add ~\$28 to Average Tax Bill for 2 year borrowing)
- \$4.2MM Construction in FY2012
- Finance in FY2013 @ 4.5% (Estimated to add ~\$69 to Average Tax Bill for 20 Year Borrowing)

Police Construction – \$7.2 million

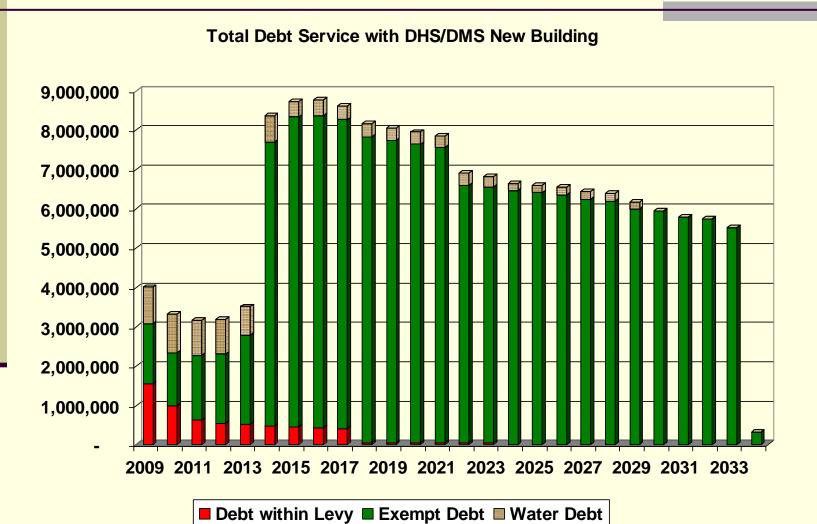
- Current request is for \$30K in Levy Limit. Design costs in FY2012. Building Costs in FY2013.
- Finance in FY2014 @ 4.5% Estimated to add ~\$121 to Average Tax Bill for 20 Year Borrowing)

Crematory Replacement - \$2.6 million
Finance @ 3.5% in FY2013 (adds ~\$46 to Average Tax Bill)
DPW Building and Yard - \$6 million
Finance @ 4.5% in FY2015 (adds ~\$99 to Average Tax Bill)

- Ongoing Renovation of High School and Middle School Estimated cost of \$74MM over 20 years
 - Finance @ 3.5% starting FY2014 with rolling 3 yr bonding (adds ~\$786 to Average Tax Bill annually going forward)
 - 0% reimbursement from the State
- Combined New High School and Middle School Maximum estimated cost of \$145MM
 - Finance @ 4.5% in FY2014 (adds ~\$1,414 to Average Tax Bill)
 - 40% reimbursement from the State Net Cost to Duxbury of \$87MM

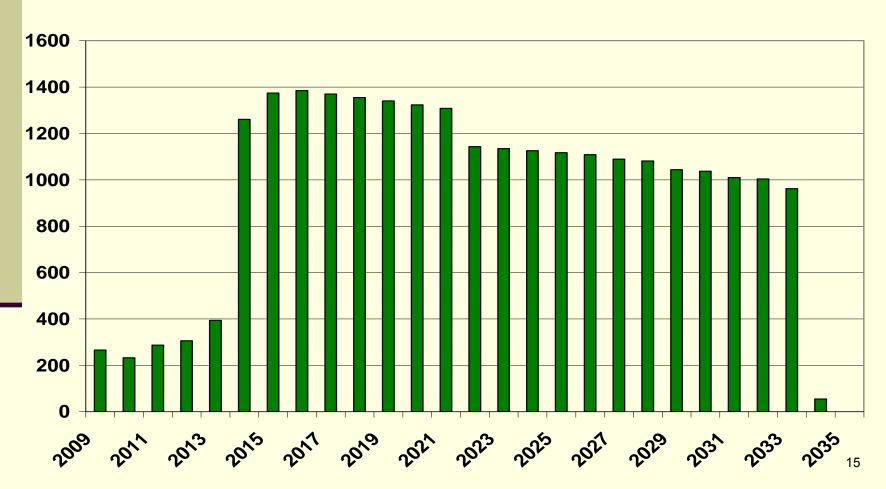
Town of Duxbury Debt

Starting at FY2009



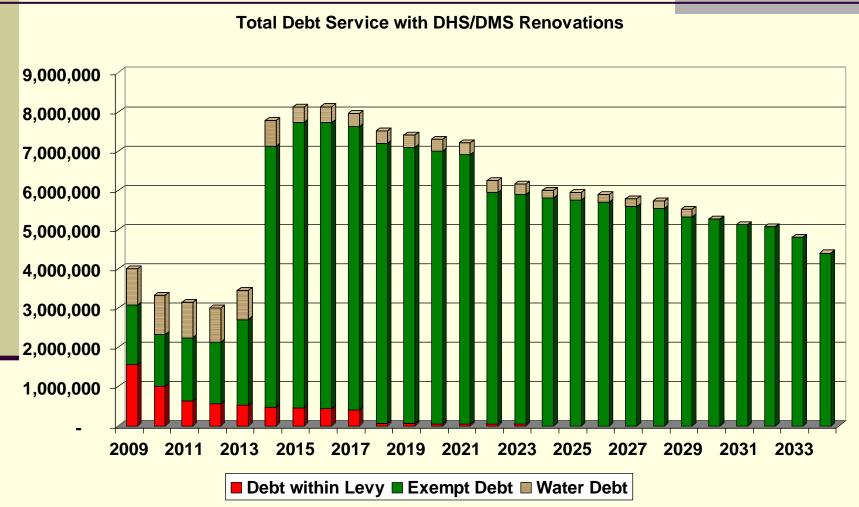
Town of Duxbury Debt Levy Estimates

Average Effect on Tax Bill with All Buildings with Combined DHS and DMS



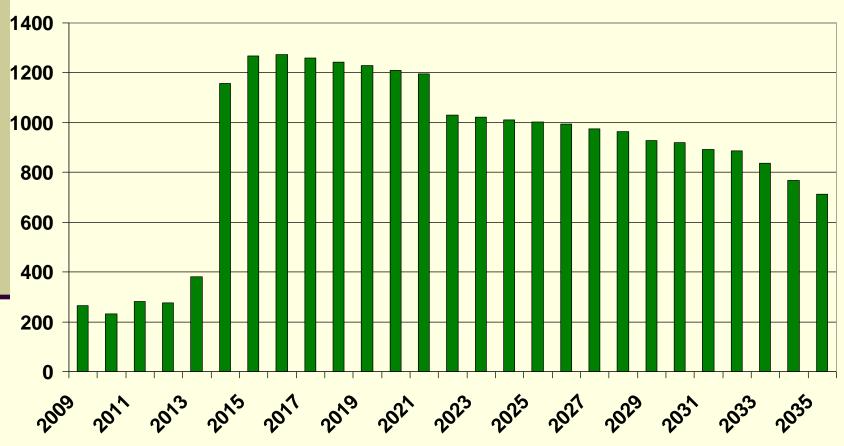
Town of Duxbury Debt

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Town of Duxbury Debt Levy Estimates

Debt with Ongoing Annual Renovations at DMS/DHS



Capital Expenditures

- Duxbury should set aside \$1.5 million per year within the tax levy for vehicles, equipment, building maintenance and debt service.
- FY2011 budget (within the levy) \$1148K for Budgeted Capital in FY2011 <u>\$625K for Debt Service</u> Total \$1.763 million for FY2011
- Large building and construction projects should be carried as a debt exclusion.

Capital Planning

- Anticipated Construction Outlay
 - Estimated \$110 million over the next 10 years
 - Cost of Debt Exclusion
 - Estimated addition of \$2,006 in highest year (FY2016 if DMS/DHS Schools built) to average tax bill (~23% increase)
 - Amount added to tax rate decreases each year as older projects roll off, interest expense declines
- Debt Exclusion paid off by FY2035 for all currently anticipated projects

Assumptions for Plan

- All anticipated projects approved and completed in year currently anticipated and disclosed on each project
- Borrowing interest rate assumptions are disclosed with each loan
- Building Maintenance based on average annual expenditures FY2003 to FY2010
- Average Vehicle Life based on current fleet:
 - Cars 10 years
 - Pickups 15 years,
 - Large Trucks 20 years

Town of Duxbury

Fiscal Advisory Committee Preliminary Long-Term Capital Plan – FY2011